TECHNIQUES FOR ELECTRONIC RESOURCE MANAGEMENT

TERMS and the Transition to Open

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Contents

List of Illustrations ix

Acknowledgments xi

1 | What's New with TERMS 1

Influence of TERMs 3 Intention 4 Structural Updates 4

Audience 8
Design 9

Notes 11

2 | Investigating New Content for Purchase and Addition 15

Introduction 15

- 1. Request *16*
- 2. Developing Selection Criteria 21
- 3. Completing the Review Form 24
- 4. Analyzing and Reviewing 27
- 5. Establishing a Trial and Contacting Vendors 28

6. Making a Decision 30

Notes 32

3 | Purchasing and Licensing 35

Introduction 35

- 1. Establishing Negotiation Criteria 37
- 2. Common Points of Negotiation in License Agreements 40
- 3. License Review and Signature 47
- 4. Negotiating and Renegotiating Contracts 49
- 5. Working with Other Departments and Areas on Resource Contracts 54
- 6. Recording Administrative Metadata 56

Notes 58

4 | Implementation 63

Introduction 63

- 1. Access 65
- 2. Descriptive Metadata Management 74
- 3. Administrative Portals and Metadata 79
- 4. Subject Portals, Reading Lists Management Systems, Courseware, and Local Digital Collections Discovery 80
- 5. Testing Access 83
- 6. Branding and Marketing 84

Notes 86

5 | Troubleshooting 91

Introduction 91

- 1. A Systematic Approach to Troubleshooting 93
- 2. Common Problems 98
- 3. Metadata 105
- 4. Tools for Troubleshooting 107
- 5. Communication in Troubleshooting 110
- 6. Negative Impact of End Users Giving Up 113

Notes 114

6 | Assessment 117

Introduction 117

 Performance of the Resource against the Selection Criteria and Troubleshooting Feedback 119

- 2. Usage Statistics 125
- 3. Cost per Download 130
- 4. Non-Traditional Bibliometrics 133
- 5. Consultation 137
- 6. Cancellation Review 141

Notes 144

7 | Preservation and Sustainability 151

Introduction 151

- 1. Choosing What to Preserve and Sustain 152
- 2. Developing Preservation and Sustainability Plans 157
- 3. Metadata Needed for Preservation 160
- 4. Local Preservation Options (Servers, Media Drives, LOCKSS/CLOCKSS, MetaArchive) 163
- 5. Cloud-Based Options (Archive-It, Portico, Media Portals, DPLA Hubs, Shared Preservation Structure) 164
- 6. Exit Strategy 166

Notes *171*

8 | Conclusion 179

The Next Major Collection Topic: Data and Other Scholarly Outputs 180

The Next Major Procurement and Licensing Topic: Significant OA Growth 181

The Next Major Implementation Topics: Knowledge Bases and Persistent Identifiers 182

The Next Major Troubleshooting Topic: Web Browser Plug-ins 183

The Next Major Assessment Topics: COUNTER Release 5 and Book
Data Enhancements 183

The Next Major Preservation Topic: Preservation of Non-Traditional Scholarly Outputs 184

Open Access as a Real Alternative? 184

Notes 187

Glossary 191

About the Authors 197

Index 199

What's New with TERMS

echniques for Electronic Resource Management (TERMs) began in 2008 as a basic framework to help library workers become more familiar with a lifecycle of electronic resource management. Our initial vision expanded upon Pesch's electronic resources cycle and focused on the day to day activities of electronic resource management (see figure 1.1).

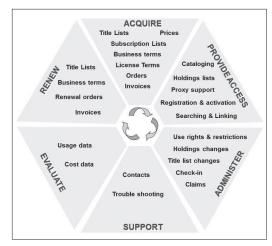


FIGURE 1.1Pesch's Electronic
Resources Lifecycle¹

The first iteration of TERMs (see figure 1.2) consisted of:

TERMs 1: Investigating New Content for Purchase/Addition

TERMs 2: Acquiring New Content

TERMs 3: Implementation

TERMs 4: Ongoing Evaluation and Access

TERMs 5: Annual Review

TERMs 6: Cancellation and Replacement Review²

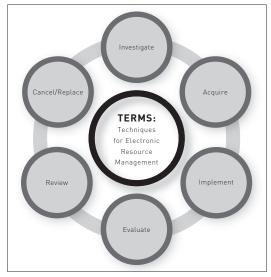


FIGURE 1.2
TERMs Version 1

We then moved on from TERMs and created a new framework around open access resource management in libraries, which we called Open Access Workflows for Academic Librarians (OAWAL).³ We explored ways in which open access management could be folded into traditional library practices, and this was the subject of a presentation at a SPARC conference in 2014.⁴ As OAWAL developed, we began to recognize overlaps between electronic resource management and open access workflows. Our work with Chris Awre and Paul Stainthorp on the HHuLOA project (Hull, Huddersfield and Lincoln Open Access) led to efforts to map OAWAL onto TERMs (see figure 1.3).⁵

From the collective continued work in this area and with feedback from others on the initial TERMs project, we determined the timing was right for a revised framework that reflected the changes to the lifecycle that have developed over the five years since the initial version of TERMs was published. In

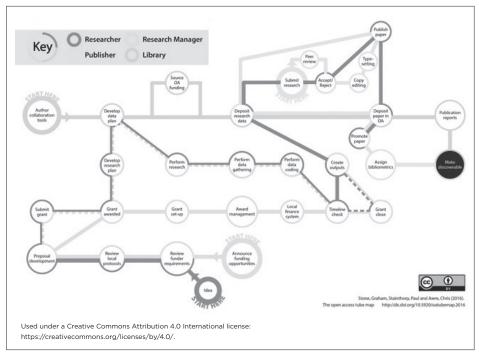


FIGURE 1.3 OA Tube Map⁶

order to help us achieve this goal, Peter McCracken joined the writing team. We decided to rebrand this version TERMs 2.0. As with the first version of TERMs, we are publishing a definitive version, this time as an open access monograph. However, the TERMs blog will live on and we very much welcome feedback from the community to keep the development of this project fresh.

Influence of TERMs

One of the most heartening things learned after the initial publication of TERMs was how it was incorporated into library and information science teaching and learning, particularly in the United States. There are two specific cases of note. TERMs has been used as a framework in classes on electronic resource management at the University of Wisconsin Library and Information Science (LIS) program as well as being utilized as a unit in the Master's of Library and Information Science program at the University of Illinois. 7,8

In addition, the framework of TERMs has been incorporated into national electronic resource management conversations and software based on the TERMs framework has been developed. 9-11

Three key publications produced in the past few years make direct reference to the work of TERMs: Fundamentals of Electronic Resource Management, Reengineering the Library: Issues in Electronic Resource Management, and Electronic Resources Librarianship: A Practical Guide for Librarians. The work of Verminski and Blanchat provides an excellent base of information on the management of electronic resources and highlights many of the issues that have arisen since the initial TERMs project began. Reengineering the Library: Issues in Electronic Resource Management highlights major issues and concerns surrounding the area of electronic resource management occurring in libraries, from the management of knowledge bases and metadata to staffing for troubleshooting access issues to the management of openly available resources. Talbott and Zmau's book refers to the initial iteration of TERMS as the "most definitive version of the e-resources life cycle," and provides a nice roadmap for the first three months of someone starting a new job as an electronic resources librarian.

Intention

In an attempt to bring together TERMs and OAWAL, we acknowledge that the framework has to be more flexible than originally conceived. With the advent of OAWAL, we made an attempt to warn against siloing digital management work outside of the traditional technical services roles within organizations. We noted that much of the staffing and work of digital library management and electronic resources in particular is comparable, and we are not alone in this opinion.¹⁵ Having a firm grasp of scholarly publishing models; licensing terms for access, utilization, and reuse; administrative and descriptive metadata management; knowing where to look to resolve problems and issues; and figuring out how to preserve and maintain content digitally are all issues that the two working groups in a given organization have in common. Putting half the group into another office or another building, and not creating shared policies and practices, results in a false dichotomy or separation of work within an organization (see the Audience section later in this chapter). We hope this expansion of TERMs allows for the recognition by more administrative bodies and personnel that this is shared work undertaken by these management areas. Ultimately, all of the work is scholarly output, whether published by a commercial provider or through a local repository.

Structural Updates

This version of TERMs adheres to our original matrix of six constituent parts:

- Investigating new content for purchase and addition
- Acquiring new content

- Implementation and troubleshooting
- Ongoing evaluation and access, and annual review
- Assessment
- Preservation and sustainability

These six topics are further broken down into at least six sections.

However, both the content and structure of each section underwent fundamental changes. The initial writing and publication of the TERMs project centered around the need to draw together disparate areas of library resource management into the electronic resources lifecycle. In 2008, we felt that electronic resource management as a specific area of library expertise was lacking in current practice, and relatively few libraries had implemented systems to manage this growing area of resources. The first iteration of TERMs focused on management of electronic journals and database subscriptions.

Around the time of our publication, e-book purchasing models were maturing; since then, the use of streaming media as a resource has grown, especially in North America.¹⁶ Many colleagues noted that e-book management was not addressed in the initial iteration of TERMs. In the past five years the acquisition models for e-books have developed, changed, and become commonplace.¹⁷ This version of TERMs considers the varying purchasing models currently available to libraries and this is a significant change in content. Day-to-day electronic resource management means working readily across these different types of purchasing models. Streaming media options present a similar issue. The new and different challenges that must be addressed with streaming media purchases are almost always based on licensing access as opposed to obtaining ownership of streamed content.

Another area that is more defined in this version of TERMs centers on the deal-breakers and negotiation techniques to use with licensing resources. Feedback from those initial communications with the library community and U.S. workshops informed us that this was a prime take-home from the content for many. The year after publication of the first version of TERMs, a key model license in North America was revised to include new issues and concerns developing around patron privacy, data-mining, and more robust user definitions. 18 For this version of TERMs, we spent considerable time reviewing notes from the past five years to develop a revised list of deal-breakers and to outline some of the techniques for pricing negotiation received as feedback from the community.

One area that was not anticipated in the conclusion to the first version of TERMs was the advent and growth of electronic resource troubleshooting as an area of expertise. 19 Although we recognized at the time there were going to be access issues and problems to resolve, the depth and extent to which this now takes up staff time and resources are quite significant. For this reason, we took troubleshooting and expanded it into its own chapter.

The framework stays agnostic on a specific tool but hopefully provides an overview that can help inform the tool adopted and used in a local environment.

The other major change to have occurred in electronic resource management is the growth and inclusion of open access content. There are now over 13,500 peer-reviewed OA journals listed in the Directory of Open Access Journals (DOAJ), 4,000 open access repositories listed in the Directory of Open Access Repositories (OpenDOAR) and approximately 19,000 open access books listed in the Directory of Open Access Books (DOAB).20 In addition, there is more open content developing as the European Union pushes for greater openness with the scholarship these countries produce as part of the Open Science agenda. Bosman and Kramer define open science as content that is open for participation, open for (re)-use, and open to the world. 21 (See figure 1.4.) The most recent initiative around this is known as "Plan S," which was initiated and launched by the cOAlition S, a consortium involving more than a dozen national research funders in September 2018. 22 After consultation, revised implementation guidance followed in May 2019, which will fulfill its main principle:23

> With effect from 2021, all scholarly publications on the results from research funded by public or private grants provided by national, regional and international research councils and funding bodies, must be published in Open Access Journals, on Open Access Platforms, or made immediately available through Open Access Repositories without embargo.24

Even before the guidelines were released, the Wellcome Trust in the United Kingdom launched its new open access policy (already under review at the time of the Plan S announcement), which is the first Plan S compliant policy and will come into effect in 2021.²⁵ It should be noted that cOAlition S is not just a European initiative. The Wellcome Trust and the Bill and Melinda Gates Foundation announced their membership of cOAlition S in the same press release, noting that "the Gates Foundation will also update their Open Access policy—which is already broadly in line with the principles of Plan S—over the next 12 months."26

In what is a very fast-paced environment, an article by Johnson goes some way to explain the rhetoric that occurred in the two months after the initial announcement.²⁷ This will surely have a profound effect on electronic resources management.

Notwithstanding Plan S, to say there has been an explosion of open access content in the past five years is a bit of an understatement. Although developments around open access content streams were recognized at the onset of OAWAL in 2015, it is true to say that the impact that this content model would have on library workers and libraries was never fully grasped.

Open Science is ... Open to participation Open to (re)use Open to the world Translations o Open Access, for people and No barriers based on race. o Plain language explanations gender, income, status, language machines to: o Outreach beyond academia o Involvement of societal partners · Proposals and applications Open to questions from outside in research priority setting Data academia Code o Evaluations that include societal Posters and presentations o Curation and annotation of nonrelevance scholarly information Preprints, working papers Citizen science Participation in public debate o Broadly considering all Papers and books · Reviews and comments knowledge (including local Open, non-proprietary standards knowledge) Open licences o Error-friendly culture Full documentation of process, including negative results DOI: 10.5281/zenodo.335263 and: Open educational resources / Open source software / Open hardware / (no) patents see also: Bosman & Kramer (2017) Defining open science definition SOURCE: Jeroen Bosman & Bianca Kramer. 2019. http://doi.org/10.5281/zenodo.3352631

FIGURE 1.4 Open Science Is . . .

Open access has had profound effect on collection management and the negotiation of content licenses. If there are no strategies to address open materials, a growing tide of content from throughout the world would be ignored. While much of the current emphasis for a transition to open access journal content has come from Europe, the focus in North America has been on the development of open educational resources (OERs) and material used within classrooms as a way to defray student costs. 28-30 In addition, recognition must be given to acknowledge that the Global South started a decade earlier than Europe in their transitioning to open access content.³¹ As these developments grow out of academic institutions, many academic folk are starting to realize that there are other avenues of openly available content to consider alongside OERs. In the United Kingdom, open textbooks offer an excellent example. 32,33 Within this book, we will not talk much if at all about OERs as those tend to develop and reside somewhat outside the framework we have created. However, there are a few places within the framework where we approach or talk about considerations that could be applicable to work with OERs.

A further change is the merging of two of the original sections of TERMs: Ongoing Evaluation and Access and Annual Review, into a single chapter. When converting the original version of TERMs into a series of workshops, these two sections were almost always combined in order to maintain the flow. In this iteration of TERMs, it seemed a natural progression to combine the two into a more coherent section. This allows further development of the

chapter originally titled Cancellation and Replacement Review. This chapter has now been expanded considerably to cover assessment of e-resources, including usage statistics, cost per download and return on investment and other bibliometrics, which were covered briefly in the previous version of TERMs.

The merging of two chapters and the expansion of the assessment chapter also allows the inclusion of a completely new section that arose from a suggestion in a conversation with Liam Earney of Jisc in the United Kingdom. It was brought to our attention that a missing step in the workflow is that of preservation and continuing access after the cancellation review. However, this is only one aspect of preservation and sustainability and the new section also discusses the need to develop a preservation plan as part of the collection management and development policy. This includes choosing what to preserve, such as the weeding of e-books, the need for good metadata to aid the discovery of preserved material, preservation options for material that could otherwise be lost due to the "catastrophic failure" of a publisher or aggregator and the requirement to have an exit plan after cancellation review results in leaving the big deal.

As with the original published version of TERMs, the publication of TERMs 2.0 as a monograph will have the effect of fixing it at a given time. However, e-resource management will continue to evolve as new products, formats, and models come and go. For example, streaming media is still a relatively new concept and resource to manage. The transition from traditional legacy subscription models to an open access landscape in the medium (journals) to long term (monographs and textbooks) is still ongoing and naturally will have an impact on resource management workflows. In the short term, exit strategies for the big deal and using open access as a viable alternative are still required. At the time of writing, this is still a difficult process to fully automate. The introduction of COUNTER 5, and further developments of nontraditional bibliometrics will also have an influence on how electronic resources are assessed. Although covered in the following chapters, these areas are further discussed in the conclusion and will be developed as part of the TERMs blog, which remains an ongoing project.

Audience

We want this book to be available to everyone in a given organization. This is part of the reason for publishing the work open access.

Although some libraries or institutions have a single member of staff or team to manage the entire workflow, many organizations have one set of people who select resources, another set of people who acquire and license material, another set of people who implement resources, and yet a different set of people who analyze resources. Furthermore, there may be a completely

different open access team and in some cases this team may not be based in the library at all.

Our hope is that this book can help each group understand each of these processes. We hope that an individual tasked with only one aspect of this work can recognize how to use the framework to their advantage to make that individual's own daily activities more efficient and find ways to evolve as new content streams emerge and are added to their processes. Not only does understanding the process in the broader context help to develop a greater appreciation of the work of each individual and what their contributions are to providing content to a given community, there is a genuine opportunity to make efficiencies in the various processes by working together more effectively. In addition, a greater understanding between subscriptions teams and open access teams may also help an organization save money by auditing publisher processes and making sure that discounts negotiated by one team are realized by others. This is especially important for the subscriptions team as we see a transition to open access publishing—the unchecked rise in article processing charges may be the next big negotiation point.

We have also written the book in a way that students in LIS programs can grasp the concepts provided and processes described in order to understand how the framework works overall.

Design

We designed the book to work on the Pareto Principle.³⁴ This is the idea that 80 percent of the work is invested in 20 percent of the content managed. The majority of the resources we subscribe, purchase, license, or provide access to are not problematic or difficult overall. Most electronic resources and digital assets take very little time and interaction to put into place, access, and promote for use. However, any given resource may become problematic at any stage of management. Given this, we have divided the six TERMs into six categories and within the six categories divided this further into three parts. The three parts within each given section are (see figure 1.5):

Basic resources, or standard resources, are those electronic resources that are relatively straightforward to administer and manage. These represent the 80 percent of the content where a librarian's time is used efficiently to manage the resource. We see no specific relationship between the cost of an electronic resources and the time taken to administer it. Very large aggregated databases may be fairly easy to set up and manage and still be costly, for example.

Complex resources are the difficult and detailed electronic resources that constitute the other 20 percent of content but take up the majority of a librarian's time to manage. These may be inexpensive resources.

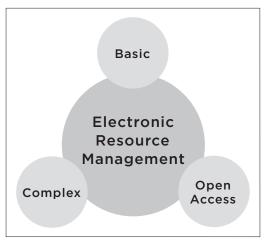


FIGURE 1.5Subdivisions of TERMs Sections

For example, resources that are not primarily targeted at the educational market. However, time is also money, and therefore time spent on these resources can quickly lead to them being very expensive to administer. Complex resources also include large multifaceted resources, which include a number of different elements such as large offsetting or "read and publish" agreements.

Unfortunately, we seldom know if an electronic resource will be "basic" or "complex" at the beginning of the selection, negotiation, licensing, and acquisition process. Furthermore, a resource may be easy to negotiate and license, but may be very difficult to manage when you are trying to get usage statistics for it, for example. Through this work, we will try to identify ways of managing those complex resources and minimize the work that must be invested to make them work.

Open access workflows can often be seen as entirely separate workflows or a set of add-on processes. However, this view fails to recognize some important points. Firstly, open access content is a critical set of content, in the same way as paid-for content. As such, it should be exposed to the same level of scrutiny as any other part of the library's collection, management, and development policy. Secondly, open access resources also need to be implemented, embedded, monitored, and ultimately withdrawn just as would any set of resources. Finally, subscription and open access content is intrinsically linked in offsetting or read and publish agreements. These transformative agreements are increasingly becoming the norm as noted above regarding the launch of cOAlition S.³⁵

TERMs 2.0 will present different ways OA content can be efficiently and effectively incorporated into the library electronic resources management workflow.

This book can be used in a number of ways. It can be read cover to cover to provide an overall picture of the framework. However, readers can also skip from section to section in order to find the information that is directly related to their work and process. This will be particularly helpful for those who have been asked to take on new responsibilities. For example, if someone who has worked on basic resources is being asked to take on more complex agreements, or if someone who looks after electronic resources is being asked to take on management of open access material, that individual can focus their reading on the relevant sub-section, i.e., complex or open access. In this way, we hope to have provided some ready paths for readers to follow to get more directly to the content they feel will be most helpful to them.

The lifecycle moves through the topic areas of: investigation of new content, procurement and licensing, implementation, troubleshooting, evaluation, and preservation and sustainability. Each section delves into each topic from the point of view of many voices and tries to present a cohesive sense of major themes within each subsection through the tracks of basic, complex, and open access realms.

We conclude by discussing what we see as significant developments and emerging initiatives. We think this is a successful framework when working with all online material within your library environment.

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Index

A
abstracts and indexes (A&Is)
access methods for, 73
analysis/review of, 27-28
link resolvers for, 76
preservation/sustainability choices,
154, 156
purchasing decisions about, 17
access
browser issues/problems, 102–104
communications in troubleshooting,
110–113
ease of, 21
in electronic resource licenses, 36
implementation of electronic resources
for, 65-74
to local digital collections, 80–81
OA access problems, 105
perpetual access in license agreement, 47
post-cancellation access, 167–168

preservation/sustainability and, 151-156 resource implementation for, 63-65 with RLMS, 81-82 site migrations problem, 99-100 site unavailable problem, 99 subject portals, 80 technical access in contract negotiation, 42-43, 50 testing, 83-84 text and data mining, 47 troubleshooting problems, 92-93, 104-105 troubleshooting tools, 108-110 access denial reports, 126 accessibility with adaptive technology, 109-110 as selection criteria, 21, 22 for those with disabilities, 44

ACRL (Association of College and Research	working with other departments/areas
Libraries), 128, 138	on resource contracts, 55–56
adaptive technology, 109–110	arts, humanities, and social sciences
administrative metadata, 56-58	(AHSS), 136
administrative portal	ArXiv, 164
branding in, 84	assessment
setup of, 79–80	cancellation review, 141–144
"adopted texts," 19	consultation, 137–141
aggregated content	cost per download, 130–133
cost per download, assessment of, 130	COUNTER Release 5/book data
migration, troubleshooting, 100–101	enhancements, 183-184
preservation/sustainability, choices	non-traditional bibliometrics, 133-137
about, 154	overview of, 117-119
AgriXiv, 164	of performance of resource against
AHSS (arts, humanities, and social	selection criteria, 119–125
sciences), 136	usage statistics, 125-130
Alagna, Laura, 163	Association for Research Libraries (ARL),
altmetric donut, 135–136	128
American Library Association (ALA), 131	Association of College and Research
APC	Libraries (ACRL), 128, 138
See Article Processing Charge	audience, for book, 8–9
APCLand, 185	author
Arch, Xan, 131	OA contracts between author/
Archive-It, 156, 165	publisher, 49
archives	OA evaluation and, 141
cloud-based options for preservation,	authorized user, 43-44
164–166	Awre, Chris, 2
preservation/sustainability, choices	A–Z listing
about, 152-156	creation of, 80
Arecibo satellite dish, 66	link checking, 108
ARL (Association for Research Libraries),	notes in, 111
128	for OA content, 82
Article Processing Charge (APC)	user testing of, 109
assessment of OA/hybrid journals,	
136–137	В
budget, selection criteria for, 24	backup servers, 156
capping increase in costs, 185	backups, 163
data in final analysis report, 142	basic resources
fee for publishing in OA journals, 21	access points for discovery, 80–81
monitoring, 123	access to, implementation of, 66–70
negotiation criteria for OA resources,	administrative metadata,
39–40	documentation of, 57
offset agreements and, 36, 125	cancellation review for, 141–142
offsetting and, 51, 52	cloud-based preservation options, 165
for open access content, 26–27	consultation for assessment of, 138
value calculation for OA resources,	cost per download, assessment of, 130
132–133	descriptive metadata management, 75

exit strategy for, 166–167	Blas, Nataly, 24
license review/signature, 48	bookmarklets, 71-72
local preservation options, 163	Bookmetrix, 136
marketing of, 85	books, 136
metadata needed for preservation,	See also e-books
161–162	Boseman, Jeroen, 6
negotiation criteria for, 38	branding
negotiation/renegotiation of	administrative portal setup, 79
contracts, 50	of electronic resources, 84
non-traditional bibliometrics for,	Braunstein, Stephanie, 128-129
135–136	British Library, 159
performance of against selection	bronze open access
criteria, 119–121	exit strategy, 169
preservation/sustainability, choices	loss of access to resources with, 93
about, 154–155	browser
preservation/sustainability plan for, 157-158	bookmarklets/browser extensions, 71–72
purchase decision for, 31	issues/problems, troubleshooting,
purchasing model for, 36	102–104
request for, 16–18	site unavailable problem and, 99
review form for, 25	troubleshooting web browser plug-ins
selection criteria for, 22	183
subdivisions of TERMs sections, 9–11	browser extensions
testing access to, 83	for access to complex resources,
trial of, 29	71–72
usage statistics, assessment of, 127	OA Button/Unpaywall, 73–74
working with other departments/areas	browser rubric, 103
on resource contracts, 54–55	budget, 21
best practices, for troubleshooting, 92	business incubators, 66
bibliographic descriptive records, 76–78	Butler, Paul, 101
bibliometrics	
See non-traditional bibliometrics	C
Bielefel University, 123, 136–137	California Digital Library, 181
big deal	Callisto, 108
assessment of performance of complex	cancellation
resources, 121-123	of archives, 153
assessment of value of, 125	cost per download and, 130
cancellation review, 142–143	exit strategy for, 166–171
cost per download, assessment of, 130,	cancellation review
131–132	for basic resources, 141–142
exit strategy for, 166, 167-171	for complex resources, 142-143
usage, data on, 137	exit strategy and, 166
usage statistics, assessment of,	for OA resources, 143–144
127–129	Carter, Sunshine, 92, 157
Bill and Melinda Gates Foundation, 6	Champieux, Robin Emery, 131
Biomed Central, 21	The Charleston Advisor (journal), 28
Blanchat, Kelly Marie, 4	chat, 79

checklist	preservation/sustainability, choices
for contract negotiation, 38	about, 155–156
for marketing of electronic resources, 86	preservation/sustainability plan for, 158
China, 187	purchase decision for, 31
CLOCKSS, 163	requests for, 19–20
cloud-based options, 164–166	review form for, 25-26
COAF, 123	selection criteria for, 22–23
cOAlition S, 6, 186	subdivisions of TERMs sections, 9–11
Code of Practice for Research Data in	testing access to, 83-84
Repositories, 181, 183	trial of, 30
collection committees, 24	usage statistics, assessment of,
collection development policy, 21	127–129
collection management and development	working with other departments/areas
policies, 18, 19	on resource contracts, 55
Colorado State University, 18	confidentiality, 46
Columbia University Libraries, 18, 84	consortia
communication	assessment of performance of complex
for troubleshooting, 110–113	resources, 122–123
for weeding project, 158	collection management and
community, 84–86	development policies and, 18
complex problems, 102-105	consultation with for assessment of
complex resources	e-resources, 137
access methods for, 70-72	e-books, preservation of, 155–156
access points for discovery, 81–82	exigency clauses in license agreement, 46
administrative metadata,	license for complex resources, 39
documentation of, 57–58	negotiation of contract, 50, 54, 55
assessment of, 118	negotiations, selection criteria and, 22
assessment of performance of resource	offset agreements and, 52–54
against selection criteria, 121-123	policies, examples of, 18
cancellation review for, 142–143	usage statistics, collection of, 128
cloud-based preservation options for,	consultation
165–166	for assessment of basic resources, 138
consultation for assessment of,	for assessment of complex resources,
138–141	138–141
cost per download, assessment of,	for assessment of OA resources, 141
131–132	mechanisms for, 137–138
descriptive metadata management,	contact information
75–78	administrative metadata,
exit strategy for, 167–171	documentation of, 57
license review/signature, 48–49	for technical support, 111-112
local preservation options, 163–164	content provider
marketing of, 85	aggregated content migration, 100–101
metadata needed for preservation, 162	on-campus access to resources, 66–67
negotiation criteria for, 39	communication in troubleshooting,
negotiation/renegotiation of contracts,	112–113
50–51	excessive downloading issues,
non-traditional bibliometrics for, 136	troubleshooting, 101–102

license agreements, points of	excessive downloading at, 102
negotiation in, 40–47	PassKey from, 72
metadata problems and, 105-107	preservation strategy of, 159
negotiation criteria, establishing,	Cornell University Library
37–40	access issue, troubleshooting,
negotiation with, 16	104–105
negotiation/renegotiation of contracts,	ArXiv, 164
49–54	LibAnswers at, 97
purchasing/licensing process, 35–37	cost
site migrations problem, 99-100	cost per download, assessment of, 125,
site unavailable problem and, 99	130–133
transfer of titles, 100	of ILL, 170–171
trial of product/contacting vendors,	negotiation of purchase, 31–32
28–30	as point of negotiation in license
troubleshooting problems with content	agreements, 40–42
provider's technicians, 104–105	of preservation/sustainability, 155
See also publishers; vendors	price cap allowances for ongoing
content transfer, 50–51	purchases, 42
contracts	COUNTER
assessment criteria in, 117	automated collection of usage
assessment of performance of complex	statistics, 128
resources, 121–123	Code of Practice for Research Data in
negotiating/renegotiating, 49-54	Repositories, 181, 183
negotiation criteria, establishing,	cost per download, assessment of, 131
37–40	for OA usage statistics, 129
selection criteria for acquisitions	usage measurement in license
process, 35–36	agreement, 44
working with other departments/areas	usage statistics, 126–128
on resource contracts, 54–56	COUNTER 5
See also licensing	differences in, 126
contractual access, 67	introduction of, 8
cooperative student programs, 66	revisions to, 183
copyright	TR_J4 report, 127
data mining and, 101	TR_JR1 report, 127-128
as OA selection criteria, 23	cover sheet, 48
perpetual access/preservation in	Crawford, Walt, 185
license agreement, 47	Creative Commons license
statement for OA content, 40	in administrative metadata, 56
text and data mining copyright	noting, 58
exception, 47	for OA resources, 35
CORE, 169	Crossref, 182
core titles, 168	current research information systems
Cornell Computing and Information	(CRIS), 107
Science, 164	customer relationship management
Cornell University	(CRM)
ArXiv, 164	for assessment of e-resources, 137
on-campus access to e-resources, 66	for troubleshooting, 92, 97

D	price cap allowances for ongoing
D2L (Desire2Learn) system, 82	purchases, 42
Dakota State University Library, 155	privacy clauses, 45–46
data	in selection criteria, 22
in assessment reports, 118–119	site, 43
contract negotiation for, 51	technical access, 42-43
PIDs for, 180–181	text and data mining, 47
in user survey, 140, 141	usage measurement, 44–45
database report (DR), 127	venue of agreement, 46
databases	decision grid, 95
analysis/review of, 27–28	decision making
assessment of database agreement,	choice of what to preserve/sustain,
122	152–156
cost of, 41	purchase decision, 30–32
descriptive metadata for, 75	selection/procurement decisions, 15
exit strategy for, 166–167	dedicated terminal, 71
preservation/sustainability, choices	demand driven acquisition (DDA),
about, 154	166–167
purchasing decision, platform and, 17	departments, working with, 54-56
usage statistics, assessment of,	deposit account, 31–32
125–130	descriptive metadata, 105-107
DataCite	digital curation, 151-152
Code of Practice for Research Data in	Digital Library of the National Assembly
Repositories, 181	Library of Korea, 71
descriptive metadata schema for data,	Digital Object Identifiers (DOIs)
182–183	for discovery, 182
work of, 180	for local digital collections, 81
DDA (demand driven acquisition),	OA content problems and, 107
166–167	OA journals lack, 78
deal breakers	oaDOI metadata string, 73
accessibility for those with disabilities, 44	for preservation of e-resources, 160–163
assessment of performance of resource	requests for OA resources and, 21
against selection criteria, 119–120	of resource implementation, 65
authorized user definition, 43–44	digital preservation
chart of, 41	See preservation/sustainability
confidentiality or nondisclosure of	Digital Public Library of America (DPLA),
agreement, 46	165–166
contract negotiation and, 49	digital rights management (DRM)
cost, 40-42	e-book selection criteria, 23
discovery layers, interaction with, 45	e-book suppliers and, 19–20
exigency clauses, 46	digital scholarship, 53–54
indemnification clauses, 45	Direct2AAM, 185
for negotiation, establishment of,	Directory of Open Access Books (DOAB)
37–38	automatically switching on, 185
negotiation points in license	discovery of metadata via, 78
agreements, 40–47	OA resources, choice of adding to
perpetual access/preservation, 47	collection, 20

open access books listed in, 6	E
as open access selection criteria	Earney, Liam
resource, 23	on offsetting, 52, 124
Directory of Open Access Journals	preservation/sustainability
(DOAJ)	suggestion, 8
automatically switching on, 185	East Carolina University, 109
digital archiving policy, 159–160	e-books
OA journals listed in, 6	aggregated content migration, 100
OA resources, choice of adding to	book data enhancements, 183
collection, 20, 21	cancellation review, 142
as open access selection criteria	cost per download, assessment of, 130
resource, 23	descriptive metadata for, 75
Directory of Open Access Repositories	exit strategy for, 166–167
(OpenDOAR), 6	library purchases of, 19-20
disabilities, 44	marketing of, 85
disclosure clauses, 46	perpetual access to, 47
discovery	preservation/sustainability, choices
descriptive metadata management,	about, 154–156
74–79	problems, troubleshooting, 107
with DOIs, 182	purchasing models, 5
as selection criteria, 21	selection criteria for, 22, 23
discovery layers	trial of, 30
for discovery of e-resources, 76–77	usage statistics, assessment of,
interaction with, in license agreement, 45	128–129
diversity, 134	weeding, 166
DIY Title Overlap Analysis, 28	E-books Minnesota, 155–156
DOAB	EBSCO, 42
See Directory of Open Access Books	eDesiderata, 27
DOAJ	Edina, 158
See Directory of Open Access Journals	Efficiencies and Standards for Article
documentation	Charges (ESAC) initiative, 52–53,
of administrative metadata, 56–58	27.124–27.125
of lessons learned from agreement, 143	e-journals
of purchase decision, 31	cost per download, assessment of, 130
DOIs	link resolvers for, 75, 76
See Digital Object Identifiers (DOIs)	marketing of, 85
Donlin, Michelle, 128–129	See also journals
downloading	electronic resource management
cost per download, assessment of, 125,	future of, 179–187
130–133	Pesch's electronic resources lifecycle, 1
excessive downloading issues,	TERMs, first iteration of, 1–2
troubleshooting, 101–102	TERMs, influence of, 3–4
DPLA (Digital Public Library of America),	TERMs, structural updates to, 4–8
165–166	electronic resources
DR (database report), 127	assessment of, 117–119
DRM	performance of against selection
See digital rights management	criteria, 119–125

electronic resources (cont.)	ESAC Customer Recommendations for
preservation/sustainability, choices	Article Workflows and Services
about, 152-156	for Offsetting/Open Access
preservation/sustainability, issues	Transformation Agreements,
with, 151–152	124–125
See also troubleshooting	ESPreSSO (Suggested Practices Regarding
electronic resources for purchase/addition,	Single Sign-On), 68
investigation of	European Union, 6
analyzing/reviewing, 27–28	European Universities Association (EUA),
decision to purchase, 30-32	137
overview of, 15–16	evaluation
request, 16–21	See assessment
review form, completing, 24-27	evaluation criteria, 117–118
selection criteria, 21–24	evidence-based purchasing models
trial of products/contacting vendors,	access to content, 107
28–30	description of, 30
electronic resources, implementation of	documentation about, 57
access, 65–74	librarian evaluation of, 16
administrative portals/metadata,	negotiation of contract, 50
79–80	selection criteria for acquisitions
branding/marketing, 84-86	process, 35–36
descriptive metadata management,	for streaming media, 75
74–79	exigency clauses, 46
introduction to, 63–65	exit strategy
other access point for discovery of	for archives, 153
resources, 80–83	for basic resources, 166–167
testing access, 83–84	for complex resources/OA resources,
Electronic Resources in Libraries (ERiL),	167–171
113	management of, 166
Electronic Resources Librarianship: A	for preservation/sustainability, 152
Practical Guide for Librarians	EZProxy
(Talbott & Zmau), 4	blacklist, 101
Elsevier, 167, 170, 171	maintenance of, 108–109
email	for providing off-campus access, 68
from Callisto, 108	VPN access and, 69
domain, publisher accounts with, 67	
for problem reporting, 94–95	F
to technical support, 104	faculty
embargo period, 101	deposited scholarship, agreement for, 56
e-monographs, 75, 76	OA resources, support for, 181
end users	SERU agreement, 53
See users	trial of product and, 29
Entitlement Registry, 158	FFRRM (U.K. Forum for Responsible
ERiL (Electronic Resources in Libraries), 113	Research Metrics), 134
error reporting, 96	final analysis report, 142–143
ESAC (Efficiency and Standards for Article	Fowler, David C., 143, 170
Charges) initiative, 27, 52–53	Francis, Mary, 155

full-text databases	Н
See databases	Harvard University, 47
Fundamentals of Electronic Resource	HHuLOA project (Hull, Huddersfield and
Management (Verminski &	Lincoln Open Access), 2
Blanchat), 4	Hiatt, C. Derrik, 110
Funder RegistryRef, 161	Higher Education Council Funding Council
funding	for England, 133–134
APC fund for OA content, 26–27	Hoeve, Casey D., 152
APC funding, selection criteria, 24	holdings information, 75
assessment of OA resources for	Holdsworth, David, 152
research funders, 123	humility, 133
for DPLA, 165	hybrid journal
exigency clauses in license agreement, 46	access to, 73, 93
for local preservation options, 163	cancellation review, 144
for preservation, 164	non-traditional bibliometrics for,
recurrent funding for e-resources,	136–137
17–18	offsetting agreement and, 51–53
as selection criteria, 21	preservation/sustainability plan for,
future	159–160
COUNTER Release 5/book data	usage statistics, assessment of,
enhancements, 183-184	127–128
data/other scholarly outputs, 180–181	
of electronic resources management,	I
179–180	IFLA (International Federation of Library
knowledge bases/PIDs, 182–183	Associations), 18
OA resources, growth in, 181–182	ILL
open access as real alternative,	See interlibrary loan
184–187	implementation
preservation of non-traditional	access, 65–74
scholarly outputs, 184	administrative portals/metadata,
web browser plug-ins, 183	79–80
	branding/marketing, 84–86
G	descriptive metadata management,
Gadd, Elizabeth, 136, 140	74–79
Georgetown University, 112	introduction to, 63–65
Georgia Southern University Library, 108	knowledge bases/PIDs, 182–183
Geschuhn, Kai, 52, 124	other access point for discovery of
GitHub, 123	resources, 80–83
Global South, 7	testing access, 83–84
gold open access titles, 168–169,	incognito mode, 102–103
184–185	indemnification clauses, 45
GoldRush Decision Support Tool, 28	Ingenta Connect, 99
Google Charts, 141	Initiative for Open Citations (I4OC), 136
Google Chrome, 103	Institute of Physics Publishing, 51, 124
government documents, 162	institutional repository, 158–160
green open access titles, 168–169	intellectual property (IP), 53
The Guardian (newspaper), 134	interlibrary loan (ILL)

cost per download, comparison with, 131–132	offsetting agreement requirements, 125
discovery layers and, 77	open access policy of, 123 RDSS pilot, 159
* *	
exit strategy and, 170–171	Requirements for Transformative
history of requests for content, 17	Open Access (OA) Agreements, 53
International Federation of Library	usage statistics data collection, 128
Associations (IFLA), 18	Jisc Usage Statistics Portal (JUSP), 128
International Standard Name Identifier	John Hopkins University Libraries, 158
(ISNI), 161	Johnson, Rob, 6, 186
Internet Archive, 165	Joint Understanding of Offsetting, 52
invitation to tender (ITT)	Journal Article Tag Suite (JATS), 161
for larger deals, 22	Journal of Library Administration, 155
license review/signature, 48–49	journals
review form for complex resources, 25	analysis/review of e-resources, 28
invoices, unpaid, 98-99	assessment of OA resources, 123–125
Iowa State University, 171	cost per download, assessment of,
IP (intellectual property), 53	131–132
IP address	descriptive metadata management for
access to content, implementation of,	OA journals, 78–79
65–66	exit strategy for, 166–167
for on-campus access to resources, 66-67	open access journals, growth in, 6–7
excessive downloading and, 101–102	open access selection criteria, 23-24
limited IP range access, 70	perpetual access to, 47
for off campus access to resources,	preservation/sustainability, choices
67–68	about, 154
IP authentication	preservation/sustainability plan for,
for access to resources, 65-66	159–160
for on-campus access to resources,	requests to publish in open access
66–67	journals, 21
testing access, 83	usage statistics, assessment of,
IP Registry, 66	125–130
IP versioning, 70–71	working with other departments/areas
ISNI (International Standard Name	on resource contracts, 54–56
Identifier), 161	See also e-journals; hybrid journal
ISSN ROAD, 23	JSTOR, 151
Item_Master_Report, 129	JUSP (Jisc Usage Statistics Portal), 128
ITT	total (olde coage ocaciocico forcas), 120
See invitation to tender	K
See invitation to tenaci	KBART
J	See Knowledge Bases and Related Tools
Jisc Collections (U.K.)	Keep It Simple Stupid (KISS), 110
accessibility guide, 44	Keepers Registry, 158
· -	
Collections Content, Management and	Kennedy, Marie, 24
Development Policy, 159	Kimbrough, John, 112
consortia policy of, 18	knowledge base
OA Publisher Compliance document,	data accuracy in, 77–78
123–124	discovery layers and, 77

future of, 182–183	common points of negotiation in
link resolvers and, 75	license agreements, 40–47
Knowledge Bases and Related Tools	confidentiality or nondisclosure of
(KBART)	agreement, 46
for data definitions, 78	cost, 40-42
inaccurate files, 106	discovery layers, interaction with, 45
provider supply of KBART files, 45	exigency clauses, 46
for usage statistics assessment, 126,	indemnification clauses, 45
127	perpetual access/preservation, 47
Knowledge Unlatched, 30, 183	price cap allowances for ongoing
Kramer, Bianca, 6	purchases, 42
Kudos, 135-136	privacy clauses, 45–46
	site, 43
L	technical access, 42-43
Lawson, Stuart, 36, 51	text and data mining, 47
Lean Library, 154	usage measurement, 44–45
Learned Publishing (journal), 185	venue of agreement, 46
learning management system (LMS), 82, 83	licensing
Leduc, Claire, 169	administrative metadata, recording,
LibAnswers, 97	56–58
LibGuides	common points of negotiation in
at Portland State University Library,	license agreements, 40–47
81, 82	contracts, negotiating/renegotiating,
for subject portal access, 80	49–54
LibLynx, 68	license review/signature, 47–49
librarians	negotiation criteria, 37–40
license review/signature by, 47-49	OA resources, growth in, 181–182
staff training for troubleshooting, 92	as OA selection criteria, 23
library	overview of process, 35–37
branding/marketing of electronic	for streaming media, extended year
resources, 84–86	licenses, 156
consultation for assessment of	TERMs updates regarding, 5
e-resources, 138	working with other departments/areas
as publisher, 185–186	on resource contracts, 54–56
website, 65	limited IP range, 70
library consortia	link checking, 108
See consortia	link resolvers
Library of Congress, 162	administrative portal setup, 79
library workers	descriptive metadata management,
audience for book, 8-9	75–76
future of electronic resources	hybrid OA journals and, 73
management and, 179–180	link rot
problem reports from, 93	link checking tools, 108
troubleshooting training for, 92, 110	as persistent problem, 152
license agreements	LIS-E-RESOURCES, 113
accessibility for those with disabilities, 44	LMS (learning management system), 82, 83
authorized user definition, 43-44	local digital collections, 80-81

local preservation options	in retention plan, 153
for basic resources, 163	troubleshooting, 105–107
for complex resources, 163–164	metrics
for OA resources, 164	for e-books, 183
overview of, 163	non-traditional bibliometrics, 133–137
LOCKSS	responsible approach to, 133–134
for capturing scholarly outputs, 184	Metrics Toolkit, 134-135
as local preservation option, 163, 164	Microsoft Edge, 103
for preservation of journals, 154	migration
preservation/sustainability plan for OA	aggregated content migration,
resources, 159	100-101
login, 79–80	site migrations, troubleshooting,
logo, 79	99–100
Louisiana State University (LSU), 154–155	transfer of titles, 100
	Minnesota Digital Library, 155–156
M	MIT, 124
Machovec, George, 155-156	MLA Bibliography, 77
Make Data Count project, 181	model licenses, 37–38
malware attacks, 99	Modern Language Association, 77
MARC records	monograph
for discovery of e-resources, 76–78	digital preservation policy for, 160
license agreements for, 45	requests for, 17
marketing, 65, 84-86	troubleshooting, 107
Master Evaluation Criteria Workbook, 26	Morse, Jeremy, 151
Max Planck Digital Library, 52, 124	Mozilla Firefox, 103
McCracken, Peter, 3	"multiplier" price, 19
McGrath, Mike, 167, 170	
meetings	N
consultation for assessment of	Nabe, Jonathan, 143, 170
e-resources, 137	National Information Standards
for reporting problems, 112	Organization (NISO), 68, 106, 181
MetaArchive, 163–164	National Library of the Netherlands
metadata	e-Depot, 160
administrative, documentation of,	negotiation
56–58	big deal exit strategy, 171
administrative portals and, 79-80	cancellation review and, 143
in CRM, 137	contracts, negotiating/renegotiating,
descriptive metadata management,	49–54
74–79	criteria, 37–40
descriptive metadata schema, 182–183	deal breakers, 120
discovery layers, interaction with, 45	for license review/signature, 47–49
human error, problems from, 92	points of, in license agreements, 40–47
for local digital collections, 81	with vendor about purchase, 30–31
for preservation, 160–162	working with other departments/areas
for preservation/sustainability plan,	on resource contracts, 54–56
157	NISO (National Information Standards
resource implementation and, 64-65	Organization), 68, 106, 181

Nobes, Andy, 24	description of, 36
nondisclosure agreement, 46	negotiation of, 51–53
non-traditional bibliometrics	OA resources, value calculation,
for basic resources, 135–136	132–133
commonly used bibliometrics tools, 134	for open access content, 39-40
for complex resources, 136	OhioLink, 155
metrics, responsible approach to,	OJS (Open Journal Systems), 164
133–134	on-campus access
Metrics Toolkit, 134-135	to electronic resources, 66–67
for OA resources, 136–137	testing, 83
non-traditional scholarly outputs, 184	Ontario Council of University Libraries, 155
notes, about problems, 111	open access (OA) resources
	access methods for, 73-74
0	access points for discovery, 82-83
OA Button	administrative metadata,
Direct2AAM, 185	documentation of, 58
for discovery of OA content, 73-74	analysis/review of, 28
gold and green open access titles, 169	assessment of, 118, 123-125
ILL and, 170	cancellation review, 143–144
OA content problems and, 107	cloud-based preservation options, 166
OA Publisher Compliance document (Jisc),	communication for troubleshooting,
123–124	113
oaDOI metadata string, 73	consultation for assessment of, 141
OAPEN Library	cost per download, assessment of,
COUNTER usage statistics and, 129	132–133
digital preservation policy for content	descriptive metadata management,
in, 160	78–79
as open access selection criteria	exit strategy for, 167–171
resource, 23	growth of, 181–182
preservation policy, 166	implementation issues, 64
OASIS (Openly Available Sources	license review/signature, 49
Integrated Search), 73, 74	licensing, 36-37
OASPA (Open Access Scholarly Publishers	local preservation options, 164
Association), 20	marketing of, 85-86
OAWAL (Open Access Workflows for	metadata needed for preservation, 162
Academic Librarians), 2, 4	negotiation criteria for, 39-40
OAWorld, 185	negotiation/renegotiation of contracts,
OERs	51–54
See open educational resources	non-traditional bibliometrics for,
off-campus access	136–137
to resources, 67–70	OA journals, requests to publish in, 21
testing, 83	preservation/sustainability, choices
Offices of Information Technology (IT), 48	about, 156
offsetting agreement	preservation/sustainability plan for,
administrative metadata,	158–160
documentation of, 58	problems, troubleshooting, 92-93, 105,
assessment of, 124-125	107

purchase decision for, 31–32	order, 27-28
as real alternative, 184–187	Oregon Health & Science University, 114
relationship between related purchased	O'Reilly, Faye, 44
material, 35	
requests for, 20–21	P
review form for, 26–27	package purchases, 57
selection criteria for, 23–24	Pareto Principle, 9, 91
TERMs sections, subdivisions of, 9-11	partnerships, 54-56
TERMs updates regarding, 6-7	PassKey, 72
trial of, 30	password, 69
troubleshooting, 98	Payne, Susan, 158
usage statistics, assessment of,	PCA
129-130	See post-cancellation access; post-
working with other departments/areas	cancellation rights
on resource contracts, 55–56	PDF, 159
Open Access Scholarly Publishers	PDF/A, 159
Association (OASPA), 20	Pedersen, Wayne A., 171
open access team, 9	PEGI (Preservation of Electronic
Open Access Week, 85	Government Information) project
open access workflows	162
OA Tube Map, 3	performance, 119–125
OAWAL overlaps with, 2	perpetual access
Open Access Workflows for Academic	in license agreement, 47
Librarians (OAWAL), 2, 4	one-time fee for, 36
open educational resources (OERs)	rights, identification of, 157
development of, 7	persistent identifiers (PIDs)
model publishing contract for, 54	future of, 182–183
OA textbooks, future of, 186	for preservation of e-resources,
open access content for students, 27	160–161
Open Journal Systems (OJS), 164	for preservation of OA resources, 162
Open Library of Humanities, 21, 30	for research data, future of, 180–181
open questions, 139	Pesch, Oliver, 1
open science	Pesch's electronic resources lifecycle, 1
definition of, 6	PIDs
guidelines, 7	See persistent identifiers
Open Textbook Library, 74	Pinfield, Stephen, 132
OpenAPC project, 123	Piwowar, Heather, 169
OpenAthens, 68	plan, for preservation/sustainability,
OpenDOAR (Directory of Open Access	157–160
Repositories), 6	Plan B
Openly Available Sources Integrated	function of, 167
Search (OASIS), 73, 74	ILL and, 170
OpenURL format, 75	Plan S
Orbis Cascade Alliance, 18	guidelines for compliance, 186–187
ORCID	launch of, 6
API for open repository systems, 162	library as publisher, 185
for preservation of e-resources, 161	offset agreements and, 53

open access publishing attention from,	print resources, 155, 158
181	privacy clauses, 45–46
platforms	problem reporting
database purchasing decisions and, 17	choices about, 93
site migrations problem,	consistent mechanism for, 94-95
troubleshooting, 99-100	decision grid to support, 95
transfer of titles, 100	LibAnswers for, 97
Plotly, 141	meetings for, 112
plug-ins, 183–184	sample web form for error reporting, 96
Portico	problems
for cloud-based preservation, 165, 166	aggregated content migration, 100–101
OA resources, preservation of, 156	browser issues/problems, 102–104
for preservation of journals, 154	excessive downloading, 101–102
Portland State University Library	metadata, 105–107
Accounting and Finance LibGuide, 81	OA content, 105
e-book vendor pitch to, 155	site migrations, 99–100
library widget for D2L, 82	site unavailable, 99
steaming media, notation of access	transfer of titles, 100
rights, 162	unpaid invoices, 98–99
post-cancellation access (PCA), 36,	unreproducible problems, 105
167–168	working through with content
post-cancellation rights (PCA)	provider's technicians, 104–105
in final analysis report, 142	See also troubleshooting
identification of, 157	procurement staff, 25
metadata for preservation and, 160,	Project COUNTER, 181, 183
161–162	promotion
Preservation of Electronic Government	See marketing
Information (PEGI) project, 162	ProQuest, 155
preservation/sustainability	provider
choice of what to preserve/sustain,	See content provider
152–156	proxies, 42-43
cloud-based options, 164–166	PsyArXiv, 164
exit strategy, 166–171	publishers
in license agreement, 47	aggregated content migration, 100-101
local preservation options, 163–164	assessment of OA resources for, 123-125
metadata for preservation, 160-162	assessment of performance of resource
of non-traditional scholarly outputs,	against selection criteria, 119–125
184	descriptive metadata management for
plan for, 157–160	OA resources, 78–79
problem with, 151–152	excessive downloading issues,
TERMs updates regarding, 8	troubleshooting, 101–102
preservation/sustainability plans	exit strategy and, 166–171
for basic resources, 157–158	license agreements, points of
for complex resources, 158	negotiation in, 40–47
development of, 157	metadata problems and, 105-107
for OA resources, 158–160	negotiation criteria, establishing,
price cap allowances, 42	37–40

publishers (cont.)	read and publish agreement
negotiation/renegotiation of contracts,	assessment of OA resources
49–54	agreement, 125
OA as real alternative, 184-187	complex resources, 10
open access selection criteria, 23	first license agreement in North
preservation policies for OA	America, 124
publishing, 159–160	move towards, 26–27
site migrations problem,	principles for, 53
troubleshooting, 99–100	for University of California Libraries,
usage statistics, assessment of, 125–130	181
See also content provider; vendors	value calculation for OA resources,
purchasing	132–133
administrative metadata, recording,	read and publish model, 52
56–58	reading list management systems (RLMS)
contracts, negotiating/renegotiating,	81–82
49–54	Recommended Practices for the
decision, making, 30–32	Presentation and Identification of
decision to purchase, 30–32	E-Journals (PIE-J), 106
license review/signature, 47–49	redirecting URL, 100
negotiation criteria, 37–40	RedLink Network, 66
negotiation points in license	Reengineering the Library: Issues in
agreements, 40–47	Electronic Resource Management
overview of process, 35–37	(Stachokas), 4, 92
procurement choices, 15	reflexivity, 134
steps of, 16	Reigersberg, Muriel E Swijghuisen, 135
working with other departments/areas	Rele, Shilpa, 24
on resource contracts, 54–56	remote access, 67–70
purchasing models	renewals
for basic resources, 36	human error, problems from, 92
for content purchase, 30	unpaid invoices, troubleshooting,
cost dependent on, 41	98–99
for e-books, 5	reporting
evidence-based purchasing models, 16,	assessment reports, visualizations in,
57, 75, 107	118–119
negotiation of contract and, 50	on big deal usage, 137
negotiation of contract and, 50	COUNTER usage statistics, 125–127
Q	CRM problem reports, 97
qualitative questions, 139	final analysis report, 142–143
quantitative questions, 139	of problems, 93–95
Queen Mary University Library, 82	See also problem reporting
questions, 139–140	request
R	analysis/review of, 27–28
	basic resources, 16–18
RA21 (Rights Access 21), 42–43, 68	complex resources, 19–20
Rathmel, Angie, 131, 170	open access material, 20–21
RCUK (Research Councils U.K.), 123, 167	review of by collection committees, 24
RDSS (Research Data Shared Services	RLMS and, 81–82
Model), 159	vetting, time spent on, 16

request for proposal (RFP)	scholarly outputs
for larger deals, 22	development of, 181
for license for complex resources, 39	metadata for, 182-183
license review/signature, 48-49	preservation of non-traditional, 184
review form for complex resources, 25	Scholarly Transformation Advice and
request for quote (RFQ), 22	Review (STAR) Team, 25-26
Requirements for Transformative Open	scholarship, 160-161
Access (OA) Agreements, 53	Scholastica scholarship portal, 156
Research Councils U.K. (RCUK), 123, 167	Schöpfel, Joachim, 169
Research Data Shared Services Model	SCONUL (Society of College, National and
(RDSS), 159	University Libraries), 138
Research Organization Registry (RoR), 161	search
ResearchGate, 168	administrative portal setup, 79
resource management system, 31	descriptive metadata management,
resource retention chart, 153	74–79
resources	See also discovery
See basic resources; complex resources;	Secure Archives For Ever (SAFE), 155
electronic resources; open access	security settings, 103–104
(OA) resources	SEESAU (Serial Experimental Electronic
retention and evaluation plan, 20	Subscription Access Utilities), 108
retention plans, 152–153	selection
return on investment, 131–132	choices about, 15–16
Reveal Digital collections, 30	descriptive metadata decision in, 75
review, license, 47–49	overview of process, 15–16
review form	request, 16–21
for basic resources, 25	selection criteria
for complex resources, 25-26	acquisitions process and, 35-36
for OA resources, 26–27	assessment of performance of resource
overview of, 24	against, 119–125
RFP	for basic resources, 22
See request for proposal	for complex resources, 22-23
RFQ (request for quote), 22	for negotiation criteria, 37
Rights Access 21 (RA21), 42-43, 68	for open access, 23–24
RLMS (reading list management systems),	preservation/sustainability and, 152
81–82	variables for consideration, 21–22
robustness, 133	serial content, 17
RoR (Research Organization Registry), 161	Serial Experimental Electronic
Rowlands, Ian, 136, 140	Subscription Access Utilities
Royal Library KB, 182	(SEESAU), 108
Royal Society of Chemistry, 124, 132	SERIALIST, 113
	server
S	ArXiv, 164
Safari, 103	for local preservation, 163
SAFE (Secure Archives For Ever), 155	Service Level Agreement (SLA), 119
sandbox, 29	Shared Electronic Resource Understanding
Sasyk, Zorian M., 158	(SERU), 38, 53
Schimmer, Ralph, 52, 124	Sharp Moon, 108
Scholarly Orphans Project 163 184	Shibboleth 67 68

signature, 47-49	monograph/serial content, requests
siloing, 4	for, 17
Simons Foundation, 164	OA resources, assessment of, 123-125
single sign-on (SSO) authentication, 67, 68	offset agreement, negotiation of,
site, license definition of, 43	51–53
site unavailable problem, 99	perpetual access rights, 152
SLA (Service Level Agreement), 119	review form for, 24–26
SocArXiv, 164	selection criteria for complex
social media, 85	resources, 22
Society of College, National and University Libraries (SCONUL), 138	Suggested Practices Regarding Single Sign- On (ESPreSSO), 68
Springer Compact	SUNY Geneseo, 74
offsetting agreement, 52	suppliers
pilot agreement, 124	license agreements, points of
Read and Publish agreement, 132	negotiation in, 40–47
Springer/Nature, 183	negotiation criteria, establishing,
SpringerOpen, 143	37–40
St. Thomas University, 18	negotiation/renegotiation of contracts,
Stachokas, George, 4	49–54
staff	trial of product/contacting vendors,
See library workers	28–30
Stainthorp, Paul, 2	See also content provider; publishers;
Standardized Usage Statistics Harvesting	vendors
Initiative (SUSHI) protocol, 128	survey fatigue, 139
STAR (Scholarly Transformation Advice	surveys
and Review) Team, 25–26	for assessment of e-resources, 121
streaming media	user survey, design of, 138–141
aggregated content migration, 100–101	SUSHI (Standardized Usage Statistics
metadata for preservation and, 162	Harvesting Initiative) protocol, 128
preservation/sustainability, choices	sustainability
about, 154, 156	See preservation/sustainability
problems, troubleshooting, 107	systematic approach, 93–98
requests for, 19	-,
selection criteria for, 22–23	Т
trial of, 30	Tableau, 141
structural updates, to TERMs, 4–8	Talbott, Holly, 4
subject guides	Taylor, Liane, 37–38
for OA content, 82–83	TDM
subject portals, 80	See text and data mining
subject portals, 80	team approach, 93–94
subscription team, 9	technical access
subscriptions	in negotiation of contract, 42-43, 50
analysis/review of new order, 27–28	site definition in license and, 43
assessment of performance of complex	technical support
resources, 121–123	communication in troubleshooting,
cancellation review, 141–144	112–113
cost per download, assessment of,	troubleshooting problems with content
130–133	provider's technicians, 104–105

Management (Emery, Stone, & McCracken) audience for, 8–9 design of, 9–11 Techniques for Electronic Resource Management (TERMs) audience for book, 8–9 conclusion, 179–187 design of book, 9–11 first iteration of, 1–2 influence of, 3–4 OAWAL framework, 2 OAWALFTERMs framework, intention for, 4 preservation/sustainability feedback about, 151 structural updates, 4–8 TERMS 2.0, 3 technology office, 55 template replies, 110 TERMS See Techniques for Electronic Resource Management teesting access, 83–84 trial of e-resources before purchase, 28–30 user testing as troubleshooting tool, 109 text and data mining (TDM) excessive downloading issues, 101 in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 ticketing system, 97 title report (TR), 130 title sharing agreements, 55 titles, transfer of, 100 tools for discovery of OA content, 73–74 for troubleshooting, 107–110 Total_Item_Requests report, 127 TR.JRI report, 127–128 Traill, Stacie A., 92 training on problem reporting, 97 staff training for troubleshooting, 92, 110 Transfer Code of Practice lack of use of, as deal breaker, 121 for transfer of content, 51 transfers assessment of performance of complex resources, 121–123 of titles, 100 transparency, 133 trial of electronic resource, 16 troubleshooting assessment of performance of resource, 28–30 of resource, 16 troubleshooting assessment of performance of resource against selection criteria, 120–121 common problems; 98–105 for titles, 100 T	Techniques for Electronic Resource	TR_J4 report, 127
audience for, 8–9 design of, 9–11 Techniques for Electronic Resource Management (TERMs) audience for book, 8–9 conclusion, 179–187 design of book, 9–11 first iteration of, 1–2 influence of, 3–4 OAWAL framework, 2 OAWAL/TERMs framework, intention for, 4 preservation/sustainability feedback about, 151 structural updates, 4–8 TERMS 2.0, 3 technology office, 55 template replies, 110 TERMs See Techniques for Electronic Resource Management testing access, 83–84 trial of e-resources before purchase, 28–30 user testing as troubleshooting tool, 109 text and data mining (TDM) excessive downloading issues, 101 in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 titcketing system, 97 title report (TR), 130 title sharing agreements, 55 titles, transfer of, 100 tools for discovery of OA content, 73–74 for troubleshooting, 107–110 Total_ Item_Requests report, 127 training on problem reporting, 97 staff training for troubleshooting, 92, 110 Transfer Alerting Service, 100 Transfer Code of Practice lack of use of, as deal breaker, 121 for transfers of content, 51 transfers assessment of performance of complex resources, 121–123 of titles, 100 transparency, 133 trial of electronic resources before purchase, 28–30 of resource, 16 troubleshooting assessment of performance of resource, 28–30 of resource, 16 troubleshooting assessment of performance of resource, 16 troubleshooting assessment of performance of resource, 10 transfer Cade of Practice lack of use of, as deal breaker, 121 for transfer ocontent, 51 transfers of electronic resources before purchase, 28–30 of resource, 16 troubleshooting assessment of performance of resource, 16 troubleshooting of resource, 16 troubleshooting of resource, 16 troubleshooting of resource, 19 transfer Alerting Service, 100 Transfer Code of Practice lack of use of, as deal breaker, 121 for transfer ocntent, 51 transfers assessment of performance of resource against se		
design of, 9–11 Techniques for Electronic Resource Management (TERMs) audience for book, 8–9 conclusion, 179–187 design of book, 9–11 first iteration of, 1–2 influence of, 3–4 OAWAL framework, 2 OAWAL/TERMs framework, intention for, 4 preservation/sustainability feedback about, 151 structural updates, 4–8 TERMS 2.0, 3 technology office, 55 template replies, 110 TERMs See Techniques for Electronic Resource Management testing access, 83–84 trial of e-resources before purchase, 28–30 user testing as troubleshooting tool, 109 text and data mining (TDM) excessive downloading issues, 101 in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 title sharing agreements, 55 titles, transfer of content, 51 transfers acale breaker, 121 for transfer of content, 51 transfers acale breaker, 121 for transfer of content, 51 transfers assessment of performance of complex resources, 121–123 of titles, 100 transparency, 133 trial of electronic resources before purchase, against selection criteria, 120–121 common problems, 98–105 communication in, 110–113 metadata, 105–107 monitoring for assessment of performance of resource against selection criteria, 120–121 common problems, 98–105 communication in, 110–113 metadata, 105–107 monitoring for assessment, 118 sample web form for error reporting, 96 systematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 trial of electronic resources before purchase, against selection criteria, 120–121 common problems, 98–105 communication in, 110–113 metadata, 105–107 monit	•	
Techniques for Electronic Resource Management (TERMs) audience for book, 8–9 conclusion, 179-187 design of book, 9–11 first iteration of, 1–2 influence of, 3–4 OAWAL framework, 2 OAWAL/TERMs framework, intention for, 4 preservation/sustainability feedback about, 151 structural updates, 4–8 TERMS 2.0, 3 technology office, 55 template replies, 110 TERMs See Techniques for Electronic Resource Management testing access, 83–84 trial of e-resources before purchase, 28–30 user testing as troubleshooting tool, 109 excessive downloading issues, 101 in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 titles, transfer of content, 51 transfer Code of Practice lack of use of, as deal breaker, 121 for transfer of content, 51 transfer of content, 51 transfer code of Practice lack of use of, as deal breaker, 121 for transfer of content, 51 transfers assessment of performance of complex resources, 121–123 of titles, 100 transfer Code of Practice lack of use of, as deal breaker, 121 for transfer of content, 51 transfers assessment of performance of complex resources, 121–123 of titles, 100 transfer Code of Practice lack of use of, as deal breaker, 121 for transfer of content, 51 transfers assessment of performance of resources before purchase, 28–30 of resource, 16 troubleshooting assessment of performance of resource against selection criteria, 120–121 common problems, 98–105 communication in, 110–113 metadata, 105–107 monitoring for assessment of resource, 119 negative impact of end users giving up, 113–114 overview of, 91–93 as part of assessment, 118 sample web form for error reporting, 96 systematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 U UCF (University of Central Florida), 66 UK. Forum for Responsible Research Metrics (FFRRM), 134 UK. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 6	•	0
Management (TERMs) audience for book, 8–9 conclusion, 179–187 design of book, 9–11 first iteration of, 1–2 influence of, 3–4 OAWAL framework, 2 OAWAL framework, 2 COAWAL TERMs framework, intention for, 4 preservation/sustainability feedback about, 151 structural updates, 4–8 TERMS 2.0, 3 technology office, 55 template replies, 110 TERMS See Techniques for Electronic Resource Management testing access, 83–84 trial of e-resources before purchase, 28–30 user testing as troubleshooting tool, 109 text and data mining (TDM) excessive downloading issues, 101 in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 titles, transfer of, 100 tools for discovery of OA content, 73–74 for troubleshooting, 107–110 Total_ Item_Requests report, 127 Transfer Alerting Service, 100 Transfer Code of Practice lack of use of, as deal breaker, 121 for transfer of content, 51 transfers assessment of performance of complex resources, 121–123 of titles, of electronic resources before purchase, 28–30 of resource, 16 troubleshooting assessment of performance of complex resources, 121–123 of titles, 100 transparency, 133 trial of electronic resources before purchase, 28–30 of resource, 16 troubleshooting assessment of performance of resource against selection criteria, 120–121 common problems, 98–105 communication in, 110–113 metadata, 105–107 monitoring for assessment of resource, 119 negative impact of end users giving up, 113–114 overview of, 91–93 as part of assessment, 118 sample web form for error reporting, 96 systematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 trial of electronic resources before purchase, 28–30 of resource, 16 troubleshooting 100–110 transparency, 133 trial of electronic resources before purchase, 28–30 of resource, 16 troubleshooting 100–110 transparency, 133 trial of electronic resources before purchase, 28–30 of resource, 16 troubleshootin		1 0
audience for book, 8–9 conclusion, 179–187 design of book, 9–11 first iteration of, 1–2 influence of, 3–4 OAWAL framework, 2 OAWAL/TERMs framework, intention for, 4 preservation/sustainability feedback about, 151 structural updates, 4–8 TERMS 2.0, 3 technology office, 55 template replies, 110 testing access, 83–84 trial of e-resources before purchase, 28–30 user testing as troubleshooting tool, 109 text and data mining (TDM) excessive downloading issues, 101 in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 titles, transfer of code of Practice lack of use of, as deal breaker, 121 for transfer of content, 51 transfers assessment of performance of complex resources, 121–123 of titles, 100 transparency, 133 trial of electronic resources before purchase, 28–30 of resource, 16 troubleshooting assessment of performance of resource against selection criteria, 120–121 common problems, 98–105 communication in, 110–113 metadata, 105–107 monitoring for assessment of resource, 119 negative impact of end users giving up, 113–114 overview of, 91–93 as part of assessment, 118 sample web form for error reporting, 96 systematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 **UCF** (University of Central Florida), 66 UK. Forum for Responsible Research Metrics (FFRRM), 134 UK. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72		
conclusion, 179–187 design of book, 9–11 first iteration of, 1–2 influence of, 3–4 OAWAL framework, 2 OAWAL/TERMs framework, intention for, 4 preservation/sustainability feedback about, 151 structural updates, 4–8 TERMS 2.0, 3 technology office, 55 template replies, 110 TERMs See Techniques for Electronic Resource Management testing access, 83–84 trial of e-resources before purchase, 28–30 user testing as troubleshooting tool, 109 text and data mining (TDM) excessive downloading issues, 101 in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 titcketing sgreements, 55 titles, transfer of content, 51 transfers assessment of performance of complex resources, 121–123 of titles, 00 transparency, 133 trial of electronic resources before purchase, 28–30 of resource, 16 troubleshooting assessment of performance of resource against selection criteria, 120–121 common problems, 98–105 communication in, 110–113 metadata, 105–107 monitoring for assessment of resource, 119 negative impact of end users giving up, 113–114 overview of, 91–93 as part of assessment, 118 sample web form for error reporting, 96 systematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 UCF (University of Central Florida), 66 UK. Forum for Responsible Research Metrics (FFRRM), 134 UK. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72		110
design of book, 9–11 first iteration of, 1–2 influence of, 3–4 OAWAL framework, 2 OAWAL/TERMs framework, intention for, 4 preservation/sustainability feedback about, 151 structural updates, 4–8 TERMS 2.0, 3 technology office, 55 template replies, 110 TERMs See Techniques for Electronic Resource Management testing access, 83–84 trial of e-resources before purchase, 28–30 user testing as troubleshooting tool, 109 text and data mining (TDM) excessive downloading issues, 101 in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 titcketing system, 97 ttle report (TR), 130 ttle sharing agreements, 55 titles, transfer of content, 51 transfers assessment of performance of complex resources, 121–123 of titles, 100 transparency, 133 trial of electronic resources before purchase, 28–30 of resource, 16 troubleshooting assessment of performance of resource against selection criteria, 120–121 common problems, 98–105 communication in, 110–113 metadata, 105–107 monitoring for assessment of resource, 119 negative impact of end users giving up, 113–114 overview of, 91–93 as part of assessment, 118 sample web form for error reporting, 96 systematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 UCF (University of Central Florida), 66 UK. Forum for Responsible Research Metrics (FFRRM), 134 UK. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72		
first iteration of, 1–2 influence of, 3–4 OAWAL framework, 2 OAWAL/TERMs framework, intention for, 4 preservation/sustainability feedback about, 151 structural updates, 4–8 TERMS 2.0, 3 technology office, 55 template replies, 110 testing access, 83–84 trial of e-resources before purchase, 28–30 user testing as troubleshooting tool, 109 text and data mining (TDM) excessive downloading issues, 101 in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 ticketing system, 97 title sharing agreements, 55 titles, transfer of content, 51 transfers assessment of performance of complex resources, 121–123 of titles, 100 transparency, 133 trial of electronic resources before purchase, 28–30 of resource, 16 troubleshooting assessment of performance of resource against selection criteria, 120–121 common problems, 98–105 communication in, 110–113 metadata, 105–107 monitoring for assessment of resource, 119 negative impact of end users giving up, 113–114 overview of, 91–93 as part of assessment, 118 sample web form for error reporting, 96 systematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 title sharing agreements, 55 titles, transfer of, 100 tools for discovery of OA content, 73–74 for troubleshooting, 107–110 Total_Item_Requests report, 127		
influence of, 3–4 OAWAL framework, 2 OAWAL/TERMs framework, intention for, 4 preservation/sustainability feedback about, 151 structural updates, 4–8 TERMS 2.0, 3 technology office, 55 template replies, 110 TERMs See Techniques for Electronic Resource Management testing access, 83–84 trial of e-resources before purchase, 28–30 user testing as troubleshooting tool, 109 text and data mining (TDM) excessive downloading issues, 101 in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 titcketing system, 97 title report (TR), 130 title sharing agreements, 55 titles, transfer of, 100 tools for discovery of OA content, 73–74 for troubleshooting, 107–110 Total_ Item_Requests report, 127 transfers assessment of performance of complex resources, 121–123 of titles, 100 transparency, 133 trial of electronic resources before purchase, 28–30 of resource, 16 troubleshooting assessment of performance of complex resources, 121–123 of titles, 100 transparency, 133 trial of electronic resources before purchase, 28–30 more resources before purchase, 28–30 more resource, 16 troubleshooting assessment of performance of resource, 16 troubleshooting assessment of performance of resource against selection criteria, 120–121 common problems, 98–105 communication in, 110–113 metadata, 105–107 monitoring for assessment of resource, 119 negative impact of end users giving up, 113–114 overview of, 91–93 as part of assessment, 118 sample web form for error reporting, 96 systematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 UCF (University of Central Florida), 66 tools for, 107–110 web browser plug-ins, 183 UK. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72		
OAWAL framework, 2 OAWAL/TERMs framework, intention for, 4 preservation/sustainability feedback about, 151 structural updates, 4–8 TERMS 2.0, 3 technology office, 55 template replies, 110 TERMs See Techniques for Electronic Resource Management testing access, 83–84 trial of e-resources before purchase, 28–30 user testing as troubleshooting tool, 109 text and data mining (TDM) excessive downloading issues, 101 in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 ticketing system, 97 title report (TR), 130 title sharing agreements, 55 titles, transfer of, 100 tools for discovery of OA content, 73–74 for troubleshooting, 107–110 Total_ltem_Requests report, 127 assessment of performance of complex resources, 121–123 of titles, 100 transparency, 133 trial of electronic resources before purchase, 28–30 of resource, 16 troubleshooting assessment of performance of complex resources, 121–123 of titles, 100 transparency, 133 trial of electronic resources before purchase, 28–30 of resource, 16 troubleshooting assessment of performance of complex resources, 121–123 of titles, 100 transparency, 133 trial of electronic resources before purchase, 28–30 of resource, 16 troubleshooting assessment of performance of resource against selection criteria, 120–121 common problems, 98–105 communication in, 110–113 metadata, 105–107 monitoring for assessment of resource, 119 negative impact of end users giving up, 113–114 overview of, 91–93 as part of assessment, 118 sample web form for error reporting, 96 systematic approach to, 93–98 TERMS updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 UCF (University of Central Florida), 66 U.K. Forum for Responsible Research Metrics (FFRRM), 134 U.K. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72	•	•
OAWAL/TERMs framework, intention for, 4 preservation/sustainability feedback about, 151 structural updates, 4–8 TERMS 2.0, 3 technology office, 55 template replies, 110 testing access, 83–84 trial of e-resources before purchase, 28–30 and the structural of e-resources before purchase, 28–30 access, 83–84 trial of e-resources before purchase, 28–30 access, inplementation of, 65, 68 bookmarklet and, 72		
for, 4 preservation/sustainability feedback about, 151 structural updates, 4–8 TERMS 2.0, 3 technology office, 55 template replies, 110 TERMS See Techniques for Electronic Resource Management testing access, 83–84 trial of e-resources before purchase, 28–30 user testing as troubleshooting tool, 109 text and data mining (TDM) excessive downloading issues, 101 in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 ticketing system, 97 title report (TR), 130 title sharing agreements, 55 trides, transfer of, 100 tools for discovery of OA content, 73–74 for troubleshooting, 107–110 Total_Item_Requests report, 127 of titles, 100 transparency, 133 trial of electronic resources before purchase, 28–30 of resource, 16 troubleshooting assessment of performance of resource against selection criteria, 120–121 common problems, 98–105 communication in, 110–113 metadata, 105–107 monitoring for assessment of resource, 119 negative impact of end users giving up, 113–114 overview of, 91–93 as part of assessment, 118 sample web form for error reporting, 96 systematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 U UCF (University of Central Florida), 66 U.K. Forum for Responsible Research Metrics (FFRRM), 134 U.K. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72	*	
preservation/sustainability feedback about, 151 structural updates, 4–8 TERMS 2.0, 3 technology office, 55 template replies, 110 Terms See Techniques for Electronic Resource Management See Techniques for Electronic Resource Management testing access, 83–84 trial of e-resource, 16 troubleshooting assessment of performance of resource against selection criteria, 120–121 common problems, 98–105 communication in, 110–113 metadata, 105–107 monitoring for assessment of resource, 119 negative impact of end users giving up, 113–114 overview of, 91–93 as part of assessment, 118 sample web form for error reporting, 96 systematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 U UCF (University of Central Florida), 66 UK. Forum for Responsible Research Metrics (FFRRM), 134 UK. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72	•	
about, 151 structural updates, 4–8 TERMS 2.0, 3 technology office, 55 template replies, 110 TERMS See Techniques for Electronic Resource Management Esting access, 83–84 trial of resource sees sees sees to testhooks, 109 text and data mining (TDM) excessive downloading issues, 101 in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 ticketing system, 97 title report (TR), 130 title sharing agreements, 55 titles, transfer of, 100 tools for discovery of OA content, 73–74 for troubleshooting, 107–110 Total_Item_Requests report, 127 troubleshooting assessment of performance of resource against selection criteria, 120–121 common problems, 98–105 communication in, 110–113 metadata, 105–107 monitoring for assessment of resource, 119 negative impact of end users giving up, 113–114 overview of, 91–93 as part of assessment, 118 sample web form for error reporting, 96 systematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 U UCF (University of Central Florida), 66 UK. Forum for Responsible Research Metrics (FFRRM), 134 UK. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72	•	
structural updates, 4–8 TERMS 2.0, 3 technology office, 55 template replies, 110 TERMS See Techniques for Electronic Resource Management testing access, 83–84 trial of e-resources before purchase, 28–30 user testing as troubleshooting tool, 109 text and data mining (TDM) excessive downloading issues, 101 in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 ticketing system, 97 title report (TR), 130 title sharing agreements, 55 titles, transfer of, 100 tools for discovery of OA content, 73–74 for troubleshooting, 107–110 Total_Item_Requests report, 127 of electronic resources before purchase, 28–30 of resource, 16 troubleshooting assessment of performance of resource against selection criteria, 120–121 common problems, 98–105 communication in, 110–113 metadata, 105–107 monitoring for assessment of resource, 119 negative impact of end users giving up, 113–114 overview of, 91–93 as part of assessment, 118 sample web form for error reporting, 96 systematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 UCF (University of Central Florida), 66 U.K. Forum for Responsible Research Metrics (FFRRM), 134 U.K. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72		
technology office, 55 template replies, 110 TERMS See Techniques for Electronic Resource Management testing access, 83–84 trial of e-resources before purchase, 28–30 user testing as troubleshooting tool, 109 text and data mining (TDM) excessive downloading issues, 101 in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 ticketing system, 97 title report (TR), 130 title sharing agreements, 55 titles, transfer of, 100 tools for discovery of OA content, 73–74 for troubleshooting, 107–110 Total_Item_Requests report, 127 of resource, 16 troubleshooting assessment of performance of resource against selection criteria, 120–121 common problems, 98–105 communication in, 110–113 metadata, 105–107 monitoring for assessment of resource, 119 negative impact of end users giving up, 113–114 overview of, 91–93 as part of assessment, 118 sample web form for error reporting, 96 systematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 UCF (University of Central Florida), 66 U.K. Forum for Responsible Research Metrics (FFRRM), 134 U.K. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72		
technology office, 55 template replies, 110 TERMs See Techniques for Electronic Resource Management testing access, 83–84 trial of e-resources before purchase, 28–30 user testing as troubleshooting tool, 109 text and data mining (TDM) excessive downloading issues, 101 in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 ticketing system, 97 title report (TR), 130 title sharing agreements, 55 titles, transfer of, 100 for discovery of OA content, 73–74 for troubleshooting, 107–110 Total_Item_Requests report, 127 of resource, 16 troubleshooting assessment of performance of resource against selection criteria, 120–121 common problems, 98–105 communication in, 110–113 metadata, 105–107 monitoring for assessment of resource, 119 negative impact of end users giving up, 113–114 overview of, 91–93 as part of assessment, 118 sample web form for error reporting, 96 systematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 UCF (University of Central Florida), 66 U.K. Forum for Responsible Research Metrics (FFRRM), 134 titles, transfer of, 100 U.K. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72		
template replies, 110 TERMs See Techniques for Electronic Resource Management testing access, 83–84 trial of e-resources before purchase, 28–30 user testing as troubleshooting tool, 109 text and data mining (TDM) excessive downloading issues, 101 in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 ticketing system, 97 title report (TR), 130 title sharing agreements, 55 titles, transfer of, 100 for discovery of OA content, 73–74 for troubleshooting, 107–110 Total_Item_Requests report, 127 testing access, 83–84 common problems, 98–105 communication in, 110–113 metadata, 105–107 monitoring for assessment of resource, 119 negative impact of end users giving up, 113–114 overview of, 91–93 as part of assessment, 118 sample web form for error reporting, 96 systematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 UCF (University of Central Florida), 66 U.K. Forum for Responsible Research Metrics (FFRRM), 134 titles, transfer of, 100 U.K. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72	•	
TERMs See Techniques for Electronic Resource Management testing access, 83–84 trial of e-resources before purchase, 28–30 user testing as troubleshooting tool, 109 text and data mining (TDM) excessive downloading issues, 101 in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 ticketing system, 97 title sharing agreements, 55 titles, transfer of, 100 tools for discovery of OA content, 73–74 for troubleshooting, 107–110 Toola_Item_Requests report, 127 assessment of performance of resource against selection criteria, 120–121 common problems, 98–105 communication in, 110–113 metadata, 105–107 monitoring for assessment of resource, 119 negative impact of end users giving up, 113–114 overview of, 91–93 as part of assessment, 118 sample web form for error reporting, 96 systematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 UCF (University of Central Florida), 66 UK. Forum for Responsible Research Metrics (FFRRM), 134 UK. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72	-	•
See Techniques for Electronic Resource Management testing access, 83–84 trial of e-resources before purchase, 28–30 user testing as troubleshooting tool, 109 text and data mining (TDM) excessive downloading issues, 101 in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 ticketing system, 97 title sharing agreements, 55 titles, transfer of, 100 tools for discovery of OA content, 73–74 for troubleshooting, 107–110 Management common problems, 98–105 meadata, 105–107 monitoring for assessment of resource, 119 negative impact of end users giving up, 113–114 overview of, 91–93 as part of assessment, 118 sample web form for error reporting, 96 systematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 UCF (University of Central Florida), 66 UK. Forum for Responsible Research Metrics (FFRRM), 134 UK. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72		_
testing common problems, 98–105 testing access, 83–84 metadata, 105–107 trial of e-resources before purchase, 28–30 119 user testing as troubleshooting tool, 109 text and data mining (TDM) excessive downloading issues, 101 in license agreement, 47 souther of, 186 OASIS for access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 ticketing system, 97 title sharing agreements, 55 titles, transfer of, 100 for discovery of OA content, 73–74 for troubleshooting, 107–110 Total_Item_Requests report, 127 common problems, 98–105 communication in, 110–113 metadata, 105–107 monitoring for assessment of resource, 119 negative impact of end users giving up, 113–114 overview of, 91–93 as part of assessment, 118 sample web form for error reporting, 96 systematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 U UCF (University of Central Florida), 66 U.K. Forum for Responsible Research Metrics (FFRRM), 134 U.K. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72		
testing access, 83–84 trial of e-resources before purchase, 28–30 user testing as troubleshooting tool, 109 text and data mining (TDM) excessive downloading issues, 101 in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 ticketing system, 97 title report (TR), 130 title sharing agreements, 55 titles, transfer of, 100 tools for discovery of OA content, 73–74 for troubleshooting, 107–110 Total_ Item_Requests report, 127 communication in, 110–113 metadata, 105–107 monitoring for assessment of resource, 119 negative impact of end users giving up, 113–114 overview of, 91–93 as part of assessment, 118 sample web form for error reporting, 96 systematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 U UCF (University of Central Florida), 66 U.K. Forum for Responsible Research Metrics (FFRRM), 134 U.K. Research and Innovation (UKRI), tools for discovery of OA content, 73–74 for troubleshooting, 107–110 Total_ Item_Requests report, 127		_
access, 83–84 trial of e-resources before purchase, 28–30 user testing as troubleshooting tool, 109 text and data mining (TDM) excessive downloading issues, 101 in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 ticketing system, 97 title report (TR), 130 title sharing agreements, 55 titles, transfer of, 100 for discovery of OA content, 73–74 for troubleshooting, 107–110 Total_ Item_Requests report, 127 metadata, 105–107 monitoring for assessment of resource, 119 negative impact of end users giving up, 113–114 overview of, 91–93 as part of assessment, 118 sample web form for error reporting, 96 systematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 U UCF (University of Central Florida), 66 U.K. Forum for Responsible Research Metrics (FFRRM), 134 U.K. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72		-
trial of e-resources before purchase, 28–30 user testing as troubleshooting tool, 109 text and data mining (TDM) excessive downloading issues, 101 in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 ticketing system, 97 title report (TR), 130 title sharing agreements, 55 titles, transfer of, 100 for discovery of OA content, 73–74 for troubleshooting, 107–110 Total_ Item_Requests report, 127 monitoring for assessment of resource, 119 negative impact of end users giving up, 113–114 overview of, 91–93 as part of assessment, 118 sample web form for error reporting, 96 systematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 U UCF (University of Central Florida), 66 U.K. Forum for Responsible Research Metrics (FFRRM), 134 U.K. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72	_	
28–30 user testing as troubleshooting tool, 109 text and data mining (TDM) excessive downloading issues, 101 in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 ticketing system, 97 ticketing system, 97 title sharing agreements, 55 for discovery of OA content, 73–74 for troubleshooting, 107–110 user testing as troubleshooting tool, 113–114 overview of, 91–93 as part of assessment, 118 sample web form for error reporting, 96 systematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 U UCF (University of Central Florida), 66 U.K. Forum for Responsible Research Metrics (FFRRM), 134 U.K. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72	•	•
text and data mining (TDM) excessive downloading issues, 101 in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 ticketing system, 97 title report (TR), 130 title sharing agreements, 55 for discovery of OA content, 73–74 for troubleshooting, 107–110 text and data mining (TDM) overview of, 91–93 as part of assessment, 118 sample web form for error reporting, 96 systematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 U UCF (University of Central Florida), 66 U.K. Forum for Responsible Research Metrics (FFRRM), 134 U.K. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72		
text and data mining (TDM) excessive downloading issues, 101 in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 ticketing system, 97 ticketing system, 97 title report (TR), 130 title sharing agreements, 55 for discovery of OA content, 73–74 for troubleshooting, 107–110 excessive downloading issues, 101 as part of assessment, 118 sample web form for error reporting, 96 systematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 U UCF (University of Central Florida), 66 U.K. Forum for Responsible Research Metrics (FFRRM), 134 U.K. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72		
excessive downloading issues, 101 in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 ticketing system, 97 title report (TR), 130 title sharing agreements, 55 titles, transfer of, 100 for discovery of OA content, 73–74 for troubleshooting, 107–110 in license agreement, 47 sample web form for error reporting, 96 systematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 U UCF (University of Central Florida), 66 U.K. Forum for Responsible Research Metrics (FFRRM), 134 U.K. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72		
in license agreement, 47 textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 ticketing system, 97 title report (TR), 130 title sharing agreements, 55 titles, transfer of, 100 for discovery of OA content, 73–74 for troubleshooting, 107–110 textbooks, future of, 186 systematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 U UCF (University of Central Florida), 66 U.K. Forum for Responsible Research Metrics (FFRRM), 134 U.K. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72	_	
textbooks library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 ticketing system, 97 title report (TR), 130 title sharing agreements, 55 titles, transfer of, 100 for discovery of OA content, 73–74 for troubleshooting, 107–110 yeystematic approach to, 93–98 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 UCF (University of Central Florida), 66 title report (TR), 130 U.K. Forum for Responsible Research Metrics (FFRRM), 134 U.K. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72	_	
library online access to textbooks, 19 OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 ticketing system, 97 title report (TR), 130 title sharing agreements, 55 titles, transfer of, 100 for discovery of OA content, 73–74 for troubleshooting, 107–110 TERMs updates regarding, 5–6 tools for, 107–110 web browser plug-ins, 183 U UCF (University of Central Florida), 66 U.K. Forum for Responsible Research Metrics (FFRRM), 134 U.K. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72	_	
OA textbooks, future of, 186 OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 ticketing system, 97 title report (TR), 130 title sharing agreements, 55 titles, transfer of, 100 for discovery of OA content, 73–74 for troubleshooting, 107–110 OASIS for, 107–110 web browser plug-ins, 183 U UCF (University of Central Florida), 66 U.K. Forum for Responsible Research Metrics (FFRRM), 134 U.K. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72		
OASIS for access to, 74 thematic analysis, 140 360 Core Overlap Analysis, 28 ticketing system, 97 title report (TR), 130 title sharing agreements, 55 titles, transfer of, 100 for discovery of OA content, 73–74 for troubleshooting, 107–110 Total_ Item_Requests report, 127 web browser plug-ins, 183 tweb browser plug-ins, 183 tusting agreements, 183 UCF (University of Central Florida), 66 U.K. Forum for Responsible Research Metrics (FFRRM), 134 U.K. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72		
thematic analysis, 140 360 Core Overlap Analysis, 28 ticketing system, 97 UCF (University of Central Florida), 66 title report (TR), 130 U.K. Forum for Responsible Research title sharing agreements, 55 Metrics (FFRRM), 134 titles, transfer of, 100 U.K. Research and Innovation (UKRI), tools for discovery of OA content, 73–74 for troubleshooting, 107–110 Total_ Item_Requests report, 127 UUCF (University of Central Florida), 66 U.K. Forum for Responsible Research U.K. Research and Innovation (UKRI), access, implementation of, 65, 68 bookmarklet and, 72		
360 Core Overlap Analysis, 28 ticketing system, 97 UCF (University of Central Florida), 66 title report (TR), 130 U.K. Forum for Responsible Research title sharing agreements, 55 Metrics (FFRRM), 134 titles, transfer of, 100 U.K. Research and Innovation (UKRI), tools for discovery of OA content, 73–74 for troubleshooting, 107–110 Total_ Item_Requests report, 127 UCF (University of Central Florida), 66 U.K. Responsible Research Uniform Resource (URLs) access, implementation of, 65, 68 bookmarklet and, 72	,	web blowser plug-ills, 103
ticketing system, 97 ticketing system, 97 UCF (University of Central Florida), 66 title report (TR), 130 U.K. Forum for Responsible Research title sharing agreements, 55 Metrics (FFRRM), 134 titles, transfer of, 100 U.K. Research and Innovation (UKRI), tools for discovery of OA content, 73–74 for troubleshooting, 107–110 Total_ Item_Requests report, 127 UCF (University of Central Florida), 66 U.K. Forum for Responsible Research Metrics (FFRRM), 134 U.K. Research and Innovation (UKRI), access, implementation of, 65, 68 bookmarklet and, 72		II.
title report (TR), 130 U.K. Forum for Responsible Research title sharing agreements, 55 Metrics (FFRRM), 134 titles, transfer of, 100 U.K. Research and Innovation (UKRI), tools 185–186 for discovery of OA content, 73–74 for troubleshooting, 107–110 Total_ Item_Requests report, 127 U.K. Research and Innovation (UKRI), access, implementation of, 65, 68 bookmarklet and, 72		· ·
title sharing agreements, 55 Metrics (FFRRM), 134 titles, transfer of, 100 U.K. Research and Innovation (UKRI), 185–186 for discovery of OA content, 73–74 for troubleshooting, 107–110 Total_ Item_Requests report, 127 Metrics (FFRRM), 134 U.K. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72	_ :	
titles, transfer of, 100 U.K. Research and Innovation (UKRI), 185–186 for discovery of OA content, 73–74 for troubleshooting, 107–110 Total_ Item_Requests report, 127 U.K. Research and Innovation (UKRI), 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72		
tools 185–186 for discovery of OA content, 73–74 for troubleshooting, 107–110 Total_ Item_Requests report, 127 185–186 Uniform Resource Locators (URLs) access, implementation of, 65, 68 bookmarklet and, 72		
for discovery of OA content, 73–74 Uniform Resource Locators (URLs) for troubleshooting, 107–110 access, implementation of, 65, 68 Total_Item_Requests report, 127 bookmarklet and, 72		
for troubleshooting, 107–110 access, implementation of, 65, 68 Total_Item_Requests report, 127 bookmarklet and, 72		
Total_Item_Requests report, 127 bookmarklet and, 72	·	
	_	
IK (TITLE REDORD), 130 INK CHECKING TOOK, 108	TR (title report), 130	link checking tools, 108

Uniform Resource Locators (cont.)	URLs
link rot, 152	See Uniform Resource Locators
OpenURL format, 75	usage
redirecting URL, 100	determination of cost linked to, 40–42
username/password access, 69	KBART and, 78
Unique_Item_Requests report, 127	measurement, in license agreement,
United Kingdom	44–45
funder requirements in, 123	testing access and, 83
library as publisher in, 185–186	unreported problem and, 113–114
library online access to textbooks, 19	usage statistics
metadata best practices study, 78	assessment of, 117–118, 125–130
offset agreements in, 52	for basic resources, 127
preservation/sustainability plan for	for complex resources, 127-129
institutional repositories in, 159	COUNTER, 126-127
SCONUL collection of data, 138	exit strategy and, 169
text and data mining copyright	function of, 125
exception, 47	ILL requests and, 131–132
Universities U.K. Open Access	for OA resources, 129–130
Coordination Group, 159	user survey
Universities U.K. (UUK), 134	design of, 140
University of California Libraries	key factors in, 138–140
read and publish agreement, 181	for resource evaluation, 138
Star Team Transformative Scholarly	visualization for, 140–141
Communications Initiatives Review	user testing, 109
Process, 25–26	usernames, 69
University of California Scholarly	users
Communications Office, 38	authorized user definition in license,
University of Central Florida (UCF), 66	43–44
University of Huddersfield Press, 166	data collection from, 44–45
University of Illinois, 3	excessive downloading by, 101–102
University of Manchester, 19	metadata problems and, 105–107
University of North Texas Libraries, 38, 157 University of Strathclyde, 111	negative impact of end users giving up 113–114
University of Vienna, 53	privacy clauses in license agreement
University of Wisconsin Library and	and, 45–46
Information Science (LIS)	problem reporting by, 98
program, 3	problems, impact of users giving up,
University of Wisconsin-Milwaukee, 170	113–114
unpaid invoices, 98–99	unreproducible problems, 105
Unpaywall	usage statistics, assessment of,
for discovery of OA content, 73–74	117–118
gold and green open access titles, 168,	UUK (Universities U.K.), 134
169	
unreproducible problems, 105	V
UNT Libraries Digital Preservation Policy	value
Framework, 157	altmetric donut for measuring, 135
update sessions, 25	calculation for OA resources, 132–133

cost per download, assessment of,	W
130–133	walk-in users, 43, 67
vendors	Waugh, Mike, 128–129
communication in troubleshooting,	web accessibility evaluation tool (WAVE),
112–113	109
of discovery layers, 77	web browser
of e-books, 19–20	See browser
license agreements, points of	web content accessibility guidelines
negotiation in, 40–47	(WCAG), 44, 109
metadata problems and, 105-107	web form, 94, 95
negotiation criteria, establishing, 37-40	web guides, 79
negotiation of purchase, 30-31	web-scale discovery systems, 122
negotiation with, 16	weeding
negotiation/renegotiation of contracts,	of e-books, 154–155, 166
49–54	of print/electronic resources, 158
request for basic resources, 17	Weinraub, Evviva, 163
selection criteria for complex	Wellcome Trust, 6, 186
resources, 22	Willis, Samuel Kent, 44
trial of product/contacting vendors,	Wilsdon, James, 134
28–30	workflows, 180
venue of agreement, 46	World Association of Medical Editors, 23
Verminski, Alana, 4	WorldShare Collection Evaluation, 27
virtual learning environments (VLEs), 43	
Virtual Private Network (VPN), 69–70	X
visualization	XML, 161
for assessment reports, 118-119	
for user survey, 140–141	Z
Vogler, Andreas, 52, 124	zero-use report, 126
Voluntary Product Accessibility Template	Zmau, Ashley, 4
(VPAT), 44	
VPN (Virtual Private Network) 69-70	